

**Angela Rawson**

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**From:** David Scothern - PNN  
**Sent:** 25 April 2018 16:10  
**To:** Angela Rawson  
**Subject:** Evidence for retention of Arboretum, Berridge and Radford and Park Saturation Zone  
**Attachments:** RE: Request for data in relation to Berridge/Arboretum/Radford Saturation Zone; P1113 Respect Survey 2017 Report - FINAL.PDF; Apr 17 - Mar 18 Sat Zones.xlsx; Tony Pap statement signed.pdf; Hartley Road Images compilation.docx; 04 CT Minutes 061117v2.docx

Angela,

Further to your request for evidence in relation to Saturation Zones.

Attached is the evidence I have managed to collate in the timescale given.

In relation to the Arboretum, Berridge and Radford and Park zone I wish to keep the boundaries the same. However, as the City Centre zone and the Arboretum, Berridge and Radford and Park zones are connected I feel that the issue of whether to keep the zones should be looked at as a whole and not separately as many of the problems relating to, for example pre-loading and drinking on the street, are the same and migrate from one zone to the other as students, for example, travel in and out of the city centre.

Nottingham City Council local authority area is covered by city-wide Public Spaces Protection Orders which were introduced on 20 October 2017 and last initially for 3 years. These PSPOs came into being as conversions from the city wide Designated Public Spaces Protection Orders (DPPOs), the first of which was introduced in 2005. The authority for the conversation was agreed at Executive Board. The continuation of city wide orders to combat street drinking indicates that the City Council recognises that street drinking is still an issue.

Under the DPPOs an offence was committed if in a public place the drinker did not surrender the alcohol to an authorised officer (CPO, PSCO or police officer) when asked. The offence under the PSPO is committed when a drinker does not stop drinking when asked to do so by an authorised officer.

The CPO teams which cover the Arboretum, Berridge and Radford and Park zone have confirmed that in the police beats which this Saturation zone covers a total of 299 alcohol confiscations were made between the period 01/04/17 and 31/03/18. This indicates that street drinking is a major issue in the area. Whilst the 299 covers the whole of the year there are more confiscations in the summer months. The confiscation figure of 299 only relates to confiscations by CPOs and does not include any confiscations made by police officers or PCSOs.

I attach a list provided by City Council Licensing of the applications for premises licences which were made between 01/04/17 and 31/03/18. There were a total of 2 applications made, these being for Londis, 45 Derby Road and Yess!, 39 Hartley Road. Both of the applications were heard by Licensing Panel and both applications were refused. This indicates that there were no exceptional circumstances to the applications and panel were satisfied that the applications should be refused.

Attached to this e mail is a statement from Tony Papkiewicz, Operations Manager, Waste Management who provided a statement for the Yess! Representation. The statement is dated 22/02/18 so is fairly recent. I have included this statement as it indicates that over the last 2 years he and his crews have noted that there has been a rise in alcohol related detritus in many areas but focuses his statement on the Radford ward where Yess! is situated. The representation that was submitted by myself for the Yess! application also included images of the alcohol related detritus in the area. The images are in the word document attached. The detritus is typical of the area and in his statement Mr Papkiewicz refers to other hot spots of alcohol related detritus. The images were taken in January 2018 and the detritus would expected to be worse in the summer months.

Attached is an e mail from Mr Papkiewicz dated 20 April 2018. I have asked specific questions in relation to the Saturation Zone.

I wish to highlight from Mr Papkiewicz's responses the following:

**Cost:** Mr Papkiewicz indicates that the extra cost of removing drink related waste can run into hundreds of pounds mainly in the cost of additional cost of labour and transport. Returning to sites to clear additional waste is a big drain on this Council service as well as the additional cost of disposal.

**Hot spots for drinkers:** these are identified as childrens play areas and names some of the areas. Surface car parks are also problematical areas.

The hot spot areas are visited daily in the summer months just to collect cans and bottles with some sites needing an even greater level of cleansing due to the need to clear human fouling which he feels is connected to the drinking on site.

**Intimidation:** Mr Papkiewicz indicates that at times drinkers are in large groups which intimidate his staff and his staff have had to return to the site later once the group have moved on. I would expect that if City Council staff are being intimidated by groups of drinkers then residents will also be.

Respect Survey 2017

Attached to this e mail is the Respect Survey for 2017. I wish to refer to several points in the report.

Page 78 2.91 – there is a booster sample of residents from the Arboretum and Berridge wards. In the Arboretum ward a significant number of the respondents (51%) are residents in full time education.

Page 79 2.92 – of those respondents who stated that there was some form of anti-social behaviour the most common issue involved students creating noise, being drunk, playing loud music and shouting. Alcohol will be driver behind some of the inconsiderate behaviour such as loud music and shouting.

Page 82 2.95 - the issue most residents of the Arboretum ward thought was a problem was 'rubbish and litter lying around', which was also the top issue for Nottingham overall. People being drunk and rowdy in public spaces and street drinking were considered to be the next biggest problems in the ward. These issues were considered less of a problem for Nottingham overall indicating that there is a larger problem with alcohol consumption in the ward. Part of the rubbish and litter will be alcohol related detritus.

Page 83 2.96 – in the Berridge ward rubbish and litter lying around was considered to be the major issue in Berridge, the same as in the Arboretum ward and Nottingham overall. Street Drinking/ Drinking alcohol in the street was an issue for 19% of residents and higher than the Nottingham average of 12% which again shows that street drinking is more of an issue in the ward than in Nottingham as a whole. People being drunk or rowdy in public spaces was an issue for 18% of residents compared with 14% for the Nottingham average.

Students

It is estimated that there are around 60,000 full-time students for Nottingham University and Nottingham Trent University. Within the Saturation Zone are a number of high density student halls, for example Cotton Mills Student Village (274 beds) St Peters Court (805 beds) and Nottingham Two (1096 beds). Within the zone there are a large number of privately rented properties. Nottingham has a vibrant night time economy and has Purple Flag status. Students contribute positively to the Nottingham economy but are also perpetrators of alcohol related anti-social behaviour and vulnerable victims when under the influence of alcohol. CPOs have related anecdotal stories of students walking in the road, of leaving rubbish such as discarded bottles and cans in residents gardens and of causing noise nuisance late at night through shouting, parties and travelling on foot to and from the city centre in large groups. Among alcohol confiscations are those from students who are drinking primarily on their way to the city centre. The issue of drinking prior to going out socialising (pre-loading) is a recognised problem and one which the House of Lords select Committee recently considered. Please see <https://www.parliament.uk/documents/lords-committees/Licensing-Act-2003/LGA-Pre-loading-report.pdf>

The issue is of a concern to the universities as Nottingham University makes specific reference to pre-loading on their website

<https://www.nottingham.ac.uk/currentstudents/healthyu/alcoholdrugssmokingandaddiction/alcohol.aspx>

Nottingham Trent University provides more generic advice regarding alcohol consumption.

[http://www4.ntu.ac.uk/student\\_services/health\\_wellbeing/stay\\_healthy/alcohol\\_drugs/](http://www4.ntu.ac.uk/student_services/health_wellbeing/stay_healthy/alcohol_drugs/)

In 2017 a Community Trigger (part 6 Anti-social Behaviour, Crime and Policing Act 2014) was invoked in relation to off campus student related anti-social behaviour. Attached is a copy of the minutes from the last meeting held. Please note that these minutes must not be made public and are for your information only as evidence to support the retention of the Arboretum, Berridge and Radford and Park zone.

I wish to draw your attention to two actions agreed from the Trigger.

Action 3 – additional patrols by CPOs funded by Nottingham University. This enabled additional patrolling in student areas, these included the saturation zone area, and enabled additional alcohol confiscations to take place as well as education of those drinking or having pre-loaded. The notes also refer to the purchase of alcohol locally and parties, a number of which get out of control. This impacts of policing resources generally at times of high demand such as Saturday evening/Sunday morning to attend incidents as well as City Council resources following up with warnings in the form of Community Protection Notice Warnings.

Action 11 – there is some indication that more pre-drinking is taking place at home.

Summary:

The Arboretum, Berridge and Radford and Park Saturation Zone was introduced in January 2014. The current Licensing policy in Appendix E outlines the problems at the time to justify implementation of the zone. The current position is that these problems have not changed: the area is still one with a high level of deprivation, groups of drinkers still congregate in children's parks, drinkers are travelling in from other areas and the detritus has actually worsened (Mr Papkiewicz statement). The number of off-licences in the area has not changed significantly and I have been informed by CPOs that residents are raising concerns with them when patrolling in the area as well as at residents meetings.

The view of whether the zone should be kept should not be made in isolation to the city centre zone as the problems span both areas with similar enforcement measures taken.

I therefore submit that the Arboretum, Berridge and Radford and Park Saturation Zone, and City Centre Zone, should remain with their current boundaries.

**David Scothern**  
**Principal Enforcement Officer**  
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## **Angela Rawson**

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**From:** David Scothern - PNN  
**Sent:** 18 May 2018 14:40  
**To:** Angela Rawson  
**Cc:** Jennifer Guiste - PNN; Stephen Stott (PNN)  
**Subject:** Statement of Licensing Policy - Cumulative Impact Areas/Evidence - URGENT UPDATE  
**Attachments:** 04 CT Minutes 061117v2.docx; Saturation Zones and ward boundaries.pdf

Angela,

Further to your recent e mail I am writing this e mail on behalf of Jennifer Guiste and myself.

Jennifer and I have reviewed the evidence submitted to support the retention of the City Centre and Arboretum, Berridge and Radford and Park Saturation Zones. Looking at the guidance issued on 06 April 2018 we confirm that all of the supporting evidence already submitted is relevant.

In relation to the Arboretum, Berridge and Radford and Park zone I submitted a copy of the minutes dated 06 November 2017 from the Off Campus Student Related ASB – Community Trigger. On reflection the Trigger is also relevant to the City Centre zone as there are a number of linked issues. For example, on page 4, Action 11: Consider impact of City Centre drinking on residential areas via research project with BID. This is an on-going issue with some indication that pre-loading is increasing prior to students travelling to the city centre and then returning.

### **ASB car**

I wish to add additional evidence in relation to both zones.

There is an ASB car which is staffed by a PCSO and a CPO Monday to Sunday. The hours of operation are 17.00 – 23.00 but on Friday and Saturdays the car is operational 17.00 – 01.00. Also there are two cars operational on these nights, one for the north of the city, the other for the south. Both contain student areas.

The cars are tasked by the police control room but can also self-task if appropriate. The purpose of the cars is to attend low level incidents of anti-social behaviour. These incidents are predominantly related to noise nuisance such as noisy parties. Whilst the cars cover the whole of the city they also attend incidents in both Saturation Zone areas. Bids can be made to deal with specific issues, or the cars follow a default patrol pattern. For example, I am aware that the car has been parked at the top of Derby Road to monitor and deal with the flow of students from the Lenton area into the city centre. Whilst the vehicle is parked up outside of the city centre zone, and the officers are on foot confiscating alcohol, etc, their impact is helping to ensure that there is a reduced number of young people still pre-loading migrating into the city centre which is covered by the saturation zone. This helps to ensure that any consumption of alcohol is likely to be in licensed premises and not on the street, as well as keeping young people safer.

### **University funding**

Nottingham Trent University has provided funding to the City Council for overtime for CPOs to conduct additional foot patrols in the Arboretum ward. These foot patrols take place on Wednesday, Friday and Saturday nights between 22.00 and 03.00. The patrols take place in the Arboretum area of the city which has a large number of Nottingham Trent University students resident. The purpose of the funding is to address student related asb, in particular alcohol fuelled asb in the form of confiscating alcohol from those drinking on the street, and noisy parties which are usually alcohol fuelled. The funding only relates to the Arboretum ward which spans both Saturation Zones, although the patrolling generally takes place in the Arboretum, Berridge and Radford and Park zone. Attached is a map which shows the Arboretum ward with two small areas in blue not covered by either of the Saturation Zones. These are at the north west ward boundary and south of Talbot Street.



As referred to in my original e mail there are issues which cross over both Saturation Zones. Therefore may I re-iterate that the evidence submitted by Jennifer and myself must be looked at in connection with both zones, and not just separately.

Please let me know if you have any queries regarding the above.

**David Scothern**  
**Principal Enforcement Officer**  
**Community Protection**  
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**Angela Rawson**

DS1

**From:** Tony Pap  
**Sent:** 20 April 2018 11:42  
**To:** David Scothern - PNN  
**Subject:** RE: Request for data in relation to Berridge/Arboretum/Radford Saturation Zone

Dave see below in red hope this helps

Ta

**Tony Papkiewicz**

**Neighbourhood Operational Manager**

**Arboretum / Radford & Park**

**City Wide Graffiti Service**

Commercial & Operations Services | Communities | Nottingham City Council | Woolsthorpe Depot | Woolsthorpe Close | Bilborough | Nottingham | NG8 3JP

Tel: 0115 876 2023 | Mob: 07850318828 | Email: [tony.pap@nottinghamcity.gov.uk](mailto:tony.pap@nottinghamcity.gov.uk)

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**From:** David Scothern - PNN  
**Sent:** 13 April 2018 09:05  
**To:** Tony Pap <[Tony.Pap@nottinghamcity.gov.uk](mailto:Tony.Pap@nottinghamcity.gov.uk)>  
**Subject:** FW: Request for data in relation to Berridge/Arboretum/Radford Saturation Zone

Tony,

Can you give me a call when you are free regarding my e mail of 09 April please.

**David Scothern**  
**Principal Enforcement Officer**  
**Community Protection**  
**Central Team**  
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**From:** Scothern, David  
**Sent:** 09 April 2018 18:20  
**To:** 'Tony Pap'  
**Subject:** Request for data in relation to Berridge/Arboretum/Radford Saturation Zone

Tony,

I have been asked to look at evidence to support the continuation of the Berridge/Arboretum/Radford Saturation Zone and submit any indicative evidence by 20 April.

Is it possible for you to supply me with the following in relation to alcohol related issues in the Saturation Zone.

- Number of times alcohol waste has been cleared for the period 01/04/17 – 31/03/18  
Over this period the main challenges faced are more problematic in the summer months over the summer months we now have to clear drink related debris every day. The winter period brings its own challenges but the visits are 2/3 times a week.
- What hot spots for alcohol related detritus are there currently.  
Most of the Children's play areas are a focus point the main ones being Kirkstead /Bridlington street/ Hawsley rd. / Asda Site/ We also suffer in most of the surface car parks i.e. Caulton rd. Belper rd. Hawsley rd. Remar car park Radford rd. Garfield rd and Denman street. Also some alleyways like Mozart close are a problem a real area of concern is St Peters Church yard which suffers from drink related ASB and human fouling related to the ASB . A new hot spot is now the old Berridge rd west along the football fence of Radford rd . We now have drinkers sitting for long periods on the benches to the rear of the NCH housing land . This is of real concern as it's a main walkway for School children in the area.
- How often are the hot spots cleansed as opposed to a normal cleansing schedule.  
We can in the summer months visit every day just to collect cans and Bottles some sites need more than this because of the Human fouling that we need to clear which we do feel is part of the drinking on site. Some sites we visit 3 times each week including weekends in the summer
- What is the additional cost of this.  
This can run in to hundreds of pounds mainly the cost of Labour and Transport. The current charge out rate for Labour per hour is £23.00 and vehicle costs are £10.86 per Hour. So returning to sites to clear additional waste is a big drain on the service. Other concerns are cost of disposal of waste which again can be High.
- Any other stats which you may have eg tonnage, incidents with drinkers, provision of bags eg on Forest Rec specifically for drinkers and anything else you feel relevant.

This is a difficult one because reported incident will be low as most of the work is reactive when staff get to site. Have Your say will have some logged calls for this but how many I not sure. We have some photo evidence which I think we have sent in I work with CP and CPSO Officers weekly to challenge this kind of problem and they are possible better placed to comment of incidents. One area of concern that will start to raise its head again is site access some time staff will be on their normal duty and find that some sites have drinker on them and this can be large number and can feel intimidated by this. We have on occasions had to come back to site later in the day when they have moved on.

I'll give you a call to discuss soon.

Thanks.

**David Scothern**  
**Principal Enforcement Officer**  
**Community Protection**  
**Central Team**  
Central police station  
Byron House  
Maid Marion Way  
Nottingham

Statement of Tony Papkiewicz

Operations Manager Nottingham City Council

Woolsthorpe Depot

Nottingham

**Application for a Premises Licence: Yess!, 139 Hartley Road, Nottingham**

I am the local Area Manager for Nottingham City Council that provides area wide cleansing in the Radford and Arboretum wards.

One area that we have noticed a rise in is the amount of drink related litter and detritus that affects many areas of the above wards. Over the past 2 years, crews and I have noticed that drink related litter has been on the increase in many areas and some of these areas sit in the Radford ward. I can confirm that Mozart Close off Radford Boulevard, Garfield Road car park and the St Peters churchyard are currently hotspots that suffer more than most. On many occasions my teams have to remove not only drink cans and bottles but also human fouling and urination that we believe is a direct result of drinking activities in the local area.

The St Peters churchyard has been for the past 2 years a particular area of concern as crews find soiled discarded underwear and clothes. Human fouling is also of concern to staff when they are on their cleaning rounds at this site. The area suffers from overnight sleepers and they leave bags of cans and bottles which crews have to clear.

Mozart Close is also a hot spot for this issue. We have been called to this site by local residents who report drinking. Most visits mean the teams have to clear drink related litter. Some of this has been crammed into fence lines and put over the fence into gardens.

Garfield Road car park is another area of concern in the main this is mostly down to fly tipping and waste not being presented in the correct way. Some low level drinking and gathering is evident at this site, which in turn leads to drink related waste and smoking litter. Regardless of other cleansing works, we have to visit all these hot spots as a minimum three times per week, which is a strain of already stretched resources.

I do not feel that further access to drink is in the best interest of the area as this could lead to more challenges for local citizens and front line cleansing teams.

Signed .....

Tony Papkiewicz

Dated..... 22 - 02 - 2018 .....

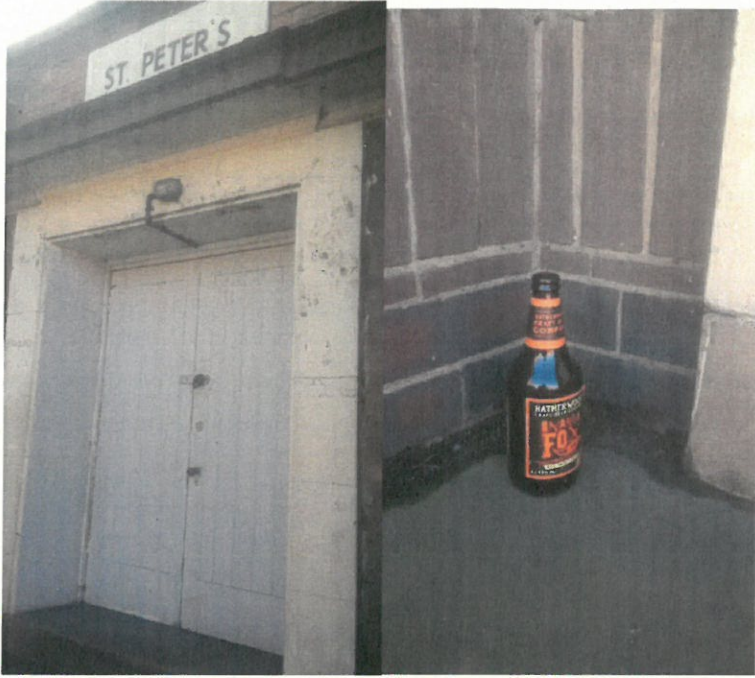


Hartley Road

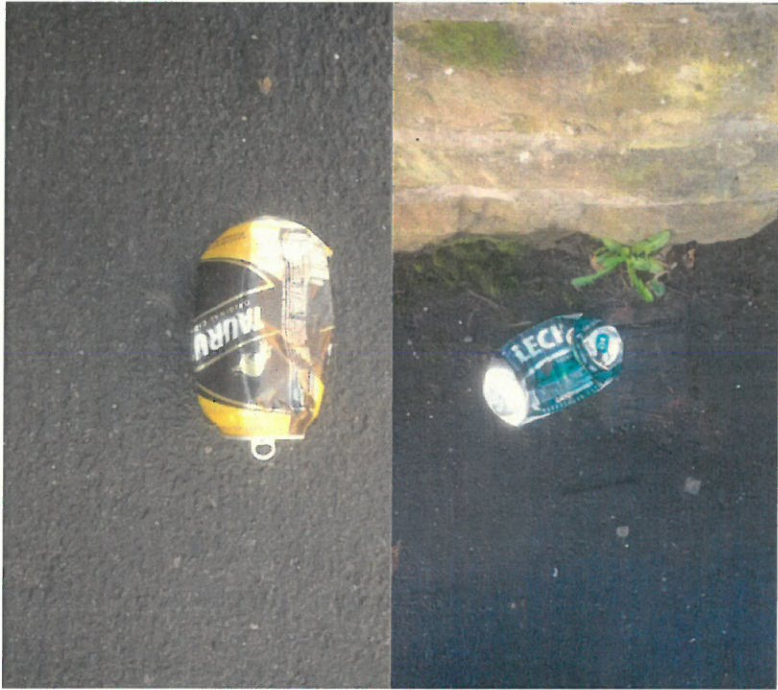
DS2



St Peters church, Hartley Road



St Peters church hall, Hartley Road



Detritus outside 143 Hartley Road



Hartley Road – looking west

Images taken 19 January 2018 by David Scothern, Anti-social Behaviour Team





NEW PREMISES LICENCE APPLICATIONS APRIL 17 TO MARCH 18 - SATURATION ZONES

DS3

PREMISES LICENCE NUMBER	PREMISES NAME AND ADDRESS	SAT ZONE - CITY CENTRE/ARBORETUM, BERRIDGE	OUTCOME
097186	Urban 29-35, Goosegate NG1 1FE	CITY CENTRE	GRANTED 2.5.17
09277	Neon Raptor Brewing Ltd, Unit 14 U19-35 Avenue A Sneinton Market NG1 1DT	CITY CENTRE	GRANTED 23.5.17
09273	Cabman's Shelter, Carrington Street NG2 3AQ	CITY CENTRE	GRANTED 3.7.17
097612	Gincident, 46 Friar Lane NG1 6DQ	CITY CENTRE	GRANTED 21.6.17
097925	Oscar and Rosie's, 8 Stoney Street NG1 1LH	CITY CENTRE	GRANTED 30.6.17
98207	Fox & Grapes, 21 Southwell Road NG1 1DL	CITY CENTRE	GRANTED 6.7.17
98444	Another?, 9 Trinity Square NG1 4AF	CITY CENTRE	GRANTED 25.7.17
98665	Bunk, Hydrogen (Lower Ground Floor), Wollaton Street NG1 5JS	CITY CENTRE	GRANTED 1.8.17
98724	Ugly Bread 39 Pelham Street NG1 2EA	CITY CENTRE	GRANTED 16.8.17
99627	Il Gusto Spirits Ltd., Unit LM3, Victoria Centre NG1 3QN	CITY CENTRE	GRANTED 28.9.17
99680	Marrakesh Express, 62 Long Row NG1 6JE	CITY CENTRE	GRANTED 3.10.17
100295	Table Tennis Centre Unit 7 Milton Street NG1 4AF	CITY CENTRE	GRANTED 8.11.17
100449	Peggy's Skylight 3, George Street NG1 3BH	CITY CENTRE	GRANTED 16.11.17
100560	Premises at Unit 16, Avenue 'B', Sneinton Market NG1 1DU	CITY CENTRE	GRANTED 24.11.17
100750	Premises at 101 Mansfield Road NG1 3FN	CITY CENTRE	GRANTED 6.12.17
102060	Premises at 11 Forman Street NG1 4AA	CITY CENTRE	GRANTED AT HEARING ON 29.1.18
N/A	Londis, 45 Derby Road NG1 5AW	ARB/BERR/RAD	REFUSED AT HEARING 5.2.18
N/A	Yess!, 139 Hartley Road NG1 3DW	ARB/BERR/RAD	REFUSED AT HEARING 6.3.18
101932	Ginsecco, Unit T2, 3rd. Floor, Cornerhouse NG1 4DB	CITY CENTRE	GRANTED 22.2.18
101974	Premises at 28 Maid Marian Way NG1 6GF	CITY CENTRE	GRANTED 24.2.18
101657	Beautification, 3 Clarendon Street NG1 5HS	CITY CENTRE	GRANTED 6.3.18
N/A	Premises at Unit 9, 1 Fletcher Gate NG1 2FS	CITY CENTRE	HEARING ARRANGED FOR 23.4.18
102630	Filmore & Union (John Lewis) 175-182 Victoria Centre, Victoria Street NG1 3QA	CITY CENTRE	GRANTED 5.4.18
N/A	Premises at 20 Victoria Street NG1 2EX	CITY CENTRE	APP RECD 20.3.18, DETERMINATION 17.4.18



N/A	Nottingham Craft Beer Festival, Avenues A,B & C Sneinton Market NG1 1DS	CITY CENTRE	APP RECD 20.3.18, DETERMINATION 17.4.18
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